



## ABSTRACT

Tamil Nadu Health Systems Project – Phase II – Establishment of Emergency Ambulance Services in 198 Blocks in 14 districts through partnership with Non Governmental Organisations – Expenditure sanctioned – Orders Issued.

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### HEALTH AND FAMILY WELFARE (EAP I / I) DEPARTMENT

G.O (4D) No. 3

Dated: 12.4.2007

Read:

1. G.O. (2D) No. 67, Health and Family Welfare, dated 29.8.2005.
2. From the Project Director, Tamil Nadu Health Systems Project, Letter No. 4001 / A1 / HSP / 2006, dated 8.12.2006, 21.12.2006 and 23.1.2007.

### ORDER:

One of the important objectives of the Tamil Nadu Health Systems Project is to reduce the maternal and infant mortality. It has been proved that an efficient patient transport system can play a crucial role in saving the precious lives of pregnant women / women in labour, if they reach the appropriate health institutions in time. The existing ambulance services at the district hospital, sub district hospital and the primary health centre levels needs to be improved. There are a number of bottlenecks in the present system like frequent vehicle breakdowns, vacancy of drivers, limitation on fuel quota, etc. This has led to inadequate service to the common people. In the absence of an efficient emergency patient transport system in the Government sector, people have to very often depend on the private emergency transport systems, which could be highly expensive and beyond the reach of poor people. Hence, in the Government Order first read above, sanction was accorded for establishment of Emergency Ambulances Services in 187 Blocks in 5 Phase I districts viz., Dharmapuri, Krishnagiri, Theni, Kanyakumari and Pudukottai and in 10 Tsunami affected districts viz., Thiruvallur, Kancheepuram, Cuddalore, Villupuram, Nagapattinam, Thanjavur, Thiruvarur, Ramanathapuram, Thoothukudi and Tirunelveli.

2. In order to strengthen the emergency ambulance transport system to cater to the needs of poor people in rural areas, especially, the pregnant women who need to go to the appropriate health facilities during emergency, the Project Director, Tamil Nadu Health Systems Project, has proposed to establish Comprehensive Emergency Ambulance Transport Services in the remaining 198 Development Blocks in 14 Phase II districts viz., Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Madurai, Dindigul, Namakkal, Karur, Coimbatore, and Erode districts at a non recurring cost of Rs. 1819.20 lakh and a recurring cost of Rs. 297.00 lakh per annum. These ambulance services would also be operated in partnership with

Non-Governmental Organisations (NGOs) during the project period. This activity has been approved by the World Bank and the above expenditure is eligible for reimbursement from the World Bank.

3. The Project Director, Tamil Nadu Health Systems Project, has circulated the above proposal to the members of the State Empowered Committee for approval and the State Empowered Committee has approved the proposal with a suggestion for monitoring of the services provided by the Non Governmental Organisations. The Project Director, Tamil Nadu Health Systems Project, has requested the Government to issue orders in this matter.

4. The Government have examined the proposal of the Project Director, Tamil Nadu Health Systems Project and have decided to accept it. Accordingly, sanction is accorded for a non recurring expenditure of Rs. 18,19,20,000/- (Rupees Eighteen crore Nineteen lakh and twenty thousand only) and a recurring expenditure of Rs. 2,97,00,000/- (Rupees Two crore and ninety seven lakh only) per annum, as detailed below, towards establishment of Emergency Ambulance Services in 198 blocks in 14 Phase II districts viz, Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Madurai, Dindigul, Namakkal, Karur, Coimbatore, and Erode districts by procurement of 198 Ambulances with Kits, etc.

#### Nonrecurring Expenditure

Sl No	Items	Unit Cost (in Rs)	No. of Units	Total Cost (Rs in lakh)
1	Ambulance	7,00,000	198	1386.00
2	Ambulance Kit for Ambulances	2,00,000	198	396.00
3	Advertisement Charges for Tender Notification			4.00
4	Advertisement Charges for selection of Non Governmental Organisations in the districts @ Rs 25,000/- per district	25,000	14	3.50
5	One time Grant for creating Public Awareness	10,000	198	19.80
6	One time Payment for Training Program	5,000	198	9.90
	Total			1819.20

#### Recurring Expenditure

Sl No	Items	Cost per month per Ambulance (in Rs)	Cost per annum per Ambulance (Rs in lakh)
1	Insurance and Expenses towards getting the Fitness Certificate	-	0.30
2	Operating Expenditure as Maintenance Grant	10,000	1.20

	Total cost for one Ambulance per annum	-	1.50
	Total cost for 198 Ambulances per annum during the project period	-	297.00

5. The expenditure sanctioned in para 4 above shall be debited to the following heads of account:

(i). 2211 00. Family Welfare – 103. Maternity and Child Health – Schemes in the Eleventh Five Year Plan – II. State Plan – PA. New Initiative on Infant, Child, Mother Morbidity and Mortality.

Amount  
(Rupees in lakh)

08. Advertisement and Publicity	
01 Advertisement Charges	3.50
(DPC: 2211 00 103 PA 0811)	
09. Grants – in - Aid	
01. Grants for Current Expenditure	326.70
(DPC: 2211 00 103 PA 0919)	

(ii) 2211 00. Family Welfare – 103. Maternity and Child Health - Schemes in Eleventh Five Year Plan – II. State Plan – PB. Procurement through Tamil Nadu Medical Services Corporation for Comprehensive Emergency Obstetric and New Born Care Centres.

Amount  
(Rupees in lakh)

21. Motor Vehicles	
01. Purchase	1386.00
(DPC 2211 00 103 PB 2111)	
08. Advertisement and Publicity	
01. Advertisement Charges	4.00
(DPC 2211 00 103 PB 0819)	
19. Machinery and Equipment	
01. Purchase	396.00
(DPC 2211 00 103 PB 1916)	

6. Necessary additional funds of Rs 13,86,00,000 (Rupees Thirteen crore and eighty six lakh only) towards motor vehicle purchase will be provided in Revised Estimate / Final Modified Appropriation 2007-2008. The Project Director, Tamil Nadu Health Systems Project, is permitted to incur the above mentioned non recurring and recurring expenditures, pending provision of funds in Revised Estimate / Final Modified Appropriation 2007-2008. The Project Director, Tamil Nadu Health Systems Project, is requested to include the above sanctioned amount while sending Revised Estimate /

Final Modified Appropriation 2007-2008 proposals to Government in Finance Department without fail. Specific inclusion to be made in the Supplementary Estimate 2007-2008.

7 (i) The Project Director, Tamil Nadu Health Systems Project, is permitted to establish the Emergency Ambulance Services in all the 198 blocks in the 14 Phase II districts viz., Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Madurai, Dindigul, Namakkal, Karur, Coimbatore, and Erode districts, as mentioned in the Annexure to this order and to run the ambulance services through the Non Governmental Organisations during the Project period. The Project Director, Tamil Nadu Health Systems Project, is also permitted to select the Non Governmental Organisations for the above services through the District Project Monitoring Committee headed by the District Collector.

(ii) The Project Director, Tamil Nadu Health Systems Project, is permitted to procure 198 Ambulances with kits through the Tamil Nadu Medical Service Corporation. The Project Director, Tamil Nadu Health Systems Project, is also authorised to draw the amount of Rs 1786.00 lakh sanctioned for Ambulances, Ambulance Kits and advertisement charges for tender notification, in advance, pending provision of additional funds in Revised Estimate / Final Modified Appropriation 2007-2008. The amount shall not be paid in cash but credited to the following deposit Head of account "K. Deposits and Advances (b) Deposits not bearing Interest - 8443.00. Civil Deposits – 800. Other Deposits – CE. Deposits of Tamil Nadu Medical Services Corporation Ltd (DPC 8443 00 800 CE 000H Receipts ) by a crossed cheque in favour of the Managing Director, Tamil Nadu Medical Services Corporation, Chennai.

(iii) The Managing Director, Tamil Nadu Medical Services Corporation Services, Chennai, is permitted to procure 198 Ambulances fitted with the Ambulance Kits, as per the detailed specifications to be furnished by the Project Director, Tamil Nadu Health Systems Project, by following the World Bank procurement procedures and supply the same to the concerned Joint Directors of Medical and Rural Health Services and Family Welfare, as detailed in the Annexure to this order and incur the expenditure. The Managing Director, Tamil Nadu Medical Services Corporation, is directed to settle the accounts with the Project Director, Tamil Nadu Health Systems Project.

(iv) (a) The Joint Directors of Medical and Rural Health Services and Family Welfare of the 14 Phase II districts are authorised to draw and incur the nonrecurring expenditure not exceeding Rs 25,000/- (Rupees Twenty five thousand only) per district towards advertisement charges not exceeding Rs.4.00 lakh for selecting Non Governmental Organisations to operate the Emergency Ambulance Services in their districts.

(b) The Joint Directors of Medical and Rural Health Services and Family Welfare of the 14 Phase II districts are authorised to draw the nonrecurring expenditure not exceeding Rs 15,000/- (Rupees Fifteen thousand only) (Rs 10,000 + Rs 5,000) per

Ambulance, multiplied by the number of Ambulances, in advance and pay the same to the concerned Non Governmental Organisations in advance, towards Grant on creation of public awareness and training. The concerned Non Governmental Organisations should settle the advance within 3 months. The advance drawn by the respective Joint Director of Medical and Rural Health Services and Family Welfare should be adjusted within three months from the date of drawal with original vouchers.

(c) The Joint Directors of Medical and Rural Health Services and Family Welfare of the 14 Phase II districts are authorised to draw and incur the recurring expenditure not exceeding Rs.30,000/- (Rupees Thirty thousand only) per Ambulance per annum, multiplied by the number of Ambulances (Blocks), towards the actual cost of insurance and fitness certificate for the vehicles which shall be reimbursed to the Non Governmental Organisations.

(d) The Joint Directors of Medical and Rural Health Services and Family Welfare of the 14 Phase II districts are authorised to draw the recurring expenditure at the rate of Rs. 10,000/- (Rupees Ten thousand only) per Ambulance per month, multiplied by the number of Ambulances (Blocks), in advance towards operating cost and pay the same to the concerned Non Governmental Organisations as advance in every quarter. The concerned Non Governmental Organisations should settle the quarterly advances within 30 days of the next quarter. The advance drawn by the respective Joint Directors of Medical and Rural Health Services and Family Welfare should be adjusted within three months from the date of drawal with original vouchers.

(v) The Non Governmental Organisations concerned are permitted to charge from the patients above the poverty line at the rate of Rs. 5/- per km one way from the static point of the concerned block, by issuing proper receipts for the emergency ambulance services, to meet the fuel, vehicle and equipment maintenance, other operating expenses including staff salary etc. However, the patients below the poverty line shall be exempted from making payment for using the ambulances. The Government shall revise the above charges, whenever the need arises.

(vi) The Managing Director, Tamil Nadu Medical Services Corporation and the Joint Directors of Medical and Rural Health Services and Family Welfare of the 14 Phase II districts are directed to send periodical progress reports to the Project Director, Tamil Nadu Health Systems Project, to prepare a consolidated Statement of Expenditure for onward transmission to the Government of Tamil Nadu / Government of India / World Bank.

(vii) The Project Director, Tamil Nadu Health Systems Project, is permitted to reallocate the non recurring expenditure within the components without exceeding the total sanctioned amount.

(viii) The Project Director, Tamil Nadu Health Systems Project, is directed to finalise and send a proposal for a System for independent monitoring of the services

provided by the Non Governmental Organisations so as to ensure that the Non Governmental Organisations comply with the agreement providing good service, charging the correct fee, not collecting illicit fees, etc as this is crucial for sustainability and to ensure success of the Emergency Ambulance Services.

8. This order issues with the concurrence of the State Empowered Committee constituted in G.O. Ms. No. 28, Health and Family Welfare, dated 28.2.2005 and the concurrence of Finance Department vide its U.O. No. 145 / DS (BK) / H I / 2007, dated: 11.4.2007 and Additional Sanction Ledger No. 30 (Thirty).

(BY ORDER OF THE GOVERNOR)

V. K. SUBBURAJ  
SECRETARY TO GOVERNMENT

To

The Project Director, Tamil Nadu Health Systems Project, Chennai - 6.  
The Managing Director, Tamil Nadu Medical Services Corporation, Chennai – 8.  
The Principal Accountant General (A&E), Chennai-18.  
The Principal Accountant General (Audit. I), Chennai - 18.  
The Pay and Accounts Officer (South), Chennai - 35.  
The Joint Director of Medical and Rural Health Services and Family Welfare, Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Madurai, Dindigul, Namakkal, Karur, Coimbatore, and Erode district.  
The Treasury Officer, Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Madurai, Dindigul, Namakkal, Karur, Coimbatore, and Erode district.  
The Collector, Perambalur, Tiruvannamalai, Sivaganga, Virudhunagar, The Nilgiris, Salem, Vellore, Trichy, Dindigul, Namakkal, Karur, Coimbatore, and Erode district.  
The Pay and Accounts Officer, Madurai.

Copy to:

The Secretary to Government of India, Ministry of Health and Family Welfare, New Delhi – 11.  
The Country Director – India, The World Bank, New Delhi Office, 70, Lodhi Estate, New Delhi – 3.  
The Secretary to Chief Minister, Chennai – 9.  
The Senior Personal Assistant to Minister for Finance, Chennai – 9.  
The Senior Personal Assistant to Minister for Health, Chennai – 9.  
The Finance (BGII / Health I) Department, Chennai- 9.

/FORWARDED BY ORDER/

SECTION OFFICER

Annexure

Number of Blocks in Phase II Districts

Sl. No	Name of the District	No. of Blocks
1	Perambalur	10
2	Tiruvannamalai	18
3	Sivagangai	12
4	Virudhunagar	11
5	The Nilgiris	4
6	Salem	20
7	Vellore	20
8	Trichy	14
9	Madurai	13
10	Dindigul	14
11	Namakkal	15
12	Karur	8
13	Coimbatore	19
14	Erode	20
	Total	<b>198</b>

V. K. SUBBURAJ  
SECRETARY TO GOVERNMENT

/ TRUE COPY /

SECTION OFFICER